LAWRENCE G. WASDEN Attorney General

EDITH L. PACILLO, ISB No. 5430 Lead Deputy Attorney General Idaho Department of Insurance 700 W. State Street P.O. Box 83720 Boise, Idaho 83720-0043 Telephone No. (208) 334-4204 Facsimile No. (208) 334-4298 edith.pacillo@doi.idaho.gov

FILED AM NOV 08 2019 AM Department of Insurance

Attorneys for the Department of Insurance

#### BEFORE THE DIRECTOR OF THE DEPARTMENT OF INSURANCE

### STATE OF IDAHO

In the Matter of:

DAVID JOHN JACKSON

Nonresident Surplus Lines Broker License No. 113725 and Nonresident Producer License No. 64595 Docket No. 18-3699-19

### **ORDER OF DEFAULT**

The Director of the Idaho Department of Insurance ("Director") having reviewed the record herein; and DAVID JOHN JACKSON ("Respondent"), who currently holds Idaho Nonresident Surplus Lines Broker License No. 113725 and Idaho Nonresident Producer License No. 64595, having been lawfully served the Verified Complaint and Notice of Right to Hearing, a copy of which is attached hereto as Exhibit A and incorporated herein, and having failed to file an answer thereto and having failed to request a hearing regarding said Verified Complaint; and the Director having found as a result thereof that Respondent has waived his rights regarding the opportunity for hearing; and in consideration of the above; IT IS HEREBY ORDERED that Idaho Nonresident Surplus Lines Broker License No. 113725 issued to Respondent is REVOKED effective immediately.

IT IS HEREBY FURTHER ORDERED that Idaho Nonresident Producer License No. 64595 issued to Respondent is REVOKED effective immediately.

IT IS HEREBY FURTHER ORDERED, pursuant to Idaho Code § 41-1027(2), that Respondent shall immediately return Idaho Nonresident Surplus Lines Broker License No. 113725 and Idaho Nonresident Producer License No. 64595 to the Idaho Department of Insurance, P.O. Box 83720, Boise, Idaho 83720-0043.

IT IS HEREBY FURTHER ORDERED that a fine of \$25 per day, calculated from April 1, 2019, to the date of entry of this Order, is imposed against Respondent.

IT IS SO ORDERED.

DATED this <u></u>Bay of November, 2019.

STATE OF IDAHO DEPARTMENT OF INSURANCE

< j =hover

DEAN L. CAMERON Director

### **NOTIFICATION OF RIGHTS**

This is a final order of the agency. Any party may file a motion for reconsideration of this final order within fourteen (14) days of the service date of this order. The agency will dispose of the motion for reconsideration within twenty-one (21) days of its receipt, or the motion will be considered denied by operation of law. See Idaho Code § 67-5246(4).

Any such motion for reconsideration shall be served on the Director of the Idaho Department of Insurance, addressed as follows:

Dean L. Cameron, Director Idaho Department of Insurance 700 W. State Street, 3<sup>rd</sup> Floor P.O. Box 83720 Boise, ID 83720-0043

Pursuant to Idaho Code §§ 67-5270 and 67-5272, any party aggrieved by this final order or orders previously issued in this case may file a petition for judicial review in the district court of the county in which:

- i. A hearing was held;
- ii. The final agency action was taken;
- iii. The party seeking review of the order resides, or operates its principal place of business in Idaho; or
- iv. The real property or personal property that was the subject of the agency action is located.

A petition for judicial review must be filed within twenty-eight (28) days of: (a) the service date of this final order, (b) the service of an order denying motion for reconsideration, or (c) the failure within twenty-one (21) days to grant or deny a motion for reconsideration, whichever is later. See Idaho Code § 67-5273. The filing of a petition for judicial review does not itself stay the effectiveness or enforcement of the order under appeal. Idaho Code § 67-5274.

# **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this day of November, 2019, I caused a true and correct copy of the foregoing ORDER OF DEFAULT to be served upon the following by the designated means:

David John Jackson 4 Biltmore Court Lake in the Hills, IL 60156-4495	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
David John Jackson David J. Jackson & Company, LLC 12330 Tamiani Trl E., Ste. 103 Naples, FL 34113-7931	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
AIU Insurance Company 175 Water Street, 24 <sup>th</sup> Floor New York, NY 10038	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
American Home Insurance Company 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
Citizens Insurance Company of America 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
The Hanover Insurance Company of America 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
The Hanover Insurance Company 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
Hartford Fire Insurance Company One Hartford Plaza Hartford, CT 06155-0001	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
Hudson Insurance Company 100 William Street, Floor 5 New York, NY 10038-5044	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>

Illinois National Insurance Co. 300 South Riverdale Plaza, Suite 2100 Chicago, IL 60606-6613	☐ first class mail ☐ certified mail ☐ hand delivery
The Insurance Company of the State of Pennsylvania 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038-4976	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
Lexon Insurance Company 10002 Shelbyville Road, Ste. 100 Louisville, KY 40223-2979	☐ first class mail ☐ certified mail ☐ hand delivery
Massachusetts Bay Insurance Company 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
National Union Fire Insurance Company of Pittsburgh, PA 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
New Hampshire Insurance Company 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038-4976	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> </ul>
Edith L. Pacillo Lead Deputy Attorney General Idaho Department of Insurance 700 W. State Street, 3 <sup>rd</sup> Floor	☐ first class mail ☐ certified mail ⊠ hand delivery

Pamela Murray

P.O. Box 83720 Boise, ID 83720-0043 LAWRENCE G. WASDEN Attorney General

EDITH L. PACILLO, ISB No. 5430 Lead Deputy Attorney General Idaho Department of Insurance 700 W. State Street P.O. Box 83720 Boise, Idaho 83720-0043 Telephone No. (208) 334-4204 Facsimile No. (208) 334-4298 edith.pacillo@doi.idaho.gov

FILED AT OCT 10 2019 Department of Insurance Chate of Induce

Attorneys for the Department of Insurance

## **BEFORE THE DIRECTOR OF THE DEPARTMENT OF INSURANCE**

## STATE OF IDAHO

In the Matter of:

DAVID JOHN JACKSON

Nonresident Surplus Lines Broker License No. 113725 and Nonresident Producer License No. 64595 Docket No. 18-3699-19

## VERIFIED COMPLAINT AND NOTICE OF RIGHT TO HEARING

COMES NOW the staff of the Idaho Department of Insurance (the "Department"), by and through its undersigned counsel, and does hereby give notice of verified allegations constituting violation(s) of Idaho law, notice that relief will be requested from the Director of the Department, and a notice of the right to contest the allegations and requested relief herein and right to hearing to:

## DAVID JOHN JACKSON Nonresident Surplus Lines Broker License No. 113725 Nonresident Producer License No. 64595

The Department alleges the following facts and violations of title 41, Idaho Code, as itemized below. The Department will present an order seeking the relief described below upon



VERIFIED COMPLAINT AND NOTICE OF RIGHT TO HEARING - Page 1

twenty-one (21) days following service of this Verified Complaint, and, DAVID JOHN JACKSON, you are further notified of your right to object to the requested relief, including the basis for any objection, and to request a hearing in writing.

### ALLEGATIONS

The allegations and violations supporting the requested relief are:

1. Idaho Code § 41-210 empowers the Director of the Idaho Department of Insurance ("Director") to enforce the provisions of title 41, Idaho Code. As such, the Director has jurisdiction over this matter.

2. DAVID JOHN JACKSON ("RESPONDENT") is duly authorized by the State of Idaho as a nonresident surplus lines broker and as a nonresident insurance producer. RESPONDENT is therefore subject to title 41, Idaho Code, and to the rules of the Department.

3. RESPONDENT was granted Idaho Nonresident Surplus Lines Broker License No. 113725 ("Surplus Lines License") on June 21, 2004, pursuant to title 41, chapter 12, Idaho Code.

RESPONDENT was granted Idaho Nonresident Insurance Producer License No.
 64595 ("Nonresident Producer License") on September 1, 1998, pursuant to title 41, chapter 10,
 Idaho Code.

5. "Surplus Line Coverage" is defined as certain insurance products that cannot otherwise be procured from insurers authorized to do business within Idaho, which consequently are allowed to be procured from unauthorized insurers subject to certain conditions delineated in Idaho Code § 41-1214.

6. Surplus lines brokers must file an annual verified report with the Department on or before March 1 of each year, detailing all of the surplus lines insurance transacted by the broker during the preceding year. Idaho Code § 41-1228.

7. Surplus lines brokers must also remit to the Department on or before March 1 of each year, a premium tax equivalent to one and five-tenths percent (1.5%) of the total premiums, less federal and state taxes and examination fees, on surplus line insurance subject to tax transacted by the broker during the preceding calendar year. Idaho Code § 41-1229.

8. In accordance with the foregoing, RESPONDENT was required to submit an annual report and to remit premium tax due, if any, for calendar year 2018 by no later than March 1, 2019. To date, RESPONDENT has neither filed an annual report nor paid premium tax for any surplus lines business transacted in Idaho during calendar year 2018.

9. On September 9, 2019, the Department, through its undersigned counsel, sent a letter to RESPONDENT, offering RESPONDENT the opportunity to voluntarily surrender the Surplus Lines License within fifteen (15) days of the date of the letter in lieu of the Department initiating a formal administrative proceeding to seek revocation of RESPONDENT's licenses. To date, RESPONDENT has not surrendered the Surplus Lines License nor responded in any other manner to the Department's offer.

## FIRST CAUSE OF ACTION Failure to File an Annual Report

10. All foregoing paragraphs are incorporated herein as if set forth in full.

11. RESPONDENT failed to file an annual report and remit premium tax due, if any, for calendar year 2018 by March 1, 2019, and to date remains delinquent in filing said report, in violation of Idaho Code § 41-1228(1).

12. Pursuant to Idaho Code § 41-1230, a surplus lines broker who fails to file an annual report "shall be liable for a fine of twenty-five dollars (\$25.00) for each day of delinquency commencing with the first day of April" after such report is due.

13. Pursuant to Idaho Code § 41-1224(1)(a), the Director may suspend or revoke any

#### VERIFIED COMPLAINT AND NOTICE OF RIGHT TO HEARING - Page 3

surplus lines broker's license if the broker fails to file an annual report or to remit tax as required by law.

14. Pursuant to Idaho Code § 41-1224(4), a surplus lines broker whose license has been suspended or revoked shall not again be licensed until any fines or delinquent taxes owed are paid and, in the case of revocation, not until the expiration of one (1) year from the date of final revocation.

15. The Department seeks immediate revocation of RESPONDENT's Surplus Lines License.

16. The Department also seeks imposition against RESPONDENT of a fine of twentyfive dollars (\$25.00) per day, calculated from April 1, 2019, until the sooner of such date as RESPONDENT files the annual report and pays all taxes due, if any, or the date of final revocation of RESPONDENT's Surplus Lines License, in accordance with Idaho Code § 41-1230.

### SECOND CAUSE OF ACTION Simultaneous Revocation of Nonresident Producer License

17. All foregoing paragraphs are incorporated herein as if set forth in full.

18. RESPONDENT holds a Nonresident Producer License issued by the State of Idaho.

19. Pursuant to Idaho Code § 41-1224(3), suspension or revocation of RESPONDENT's Surplus Lines License shall cause the Director to likewise suspend or revoke all other licenses held by RESPONDENT under title 41, Idaho Code, including RESPONDENT's Nonresident Producer License.

20. Pursuant to Idaho Code § 41-1224(4), reinstatement of a suspended or revoked surplus lines broker license cannot occur until any fines or delinquent taxes owed are paid and, in the case of revocation, not until the expiration of one (1) year from the date of final revocation.

21. Therefore, the Department also seeks revocation of RESPONDENT's Nonresident

#### **VERIFIED COMPLAINT AND NOTICE OF RIGHT TO HEARING - Page 4**

Producer License for a minimum of one (1) year from the date of final revocation or until such time as RESPONDENT would again be eligible for a surplus lines broker license in accordance with Idaho Code § 41-1224(4).

#### **REQUEST FOR RELIEF**

Based upon the foregoing facts and allegations, the Department prays for an order from the Director providing relief as follows:

1. Immediate revocation of RESPONDENT's Idaho Surplus Lines Broker License No. 113725; and

2. Immediate revocation of RESPONDENT's Idaho Nonresident Insurance Producer License No. 64595; and

3. Imposition of a fine of \$25 per day commencing April 1, 2019, through the earlier of the date that RESPONDENT submits his annual report for calendar year 2018 or entry of the Director's final order herein.

## NOTICE OF RIGHT TO OBJECT AND TO REQUEST A HEARING

Based on violations as alleged above, DAVID JOHN JACKSON, you have the right to a hearing in accordance with Idaho Code § 41-232A(2). In order to effectively object to this notice and prevent an order for the requested relief from being entered, you must, within twenty-one (21) days of the date of issuance of this Verified Complaint, submit a written request for hearing to the Director of the Idaho Department of Insurance, responding to the alleged violations pending against you. You must deliver any written request for hearing by mailing it to the Director, Idaho Department of Insurance, P.O. Box 83720, Boise, Idaho 83720-0043, or personally delivering said written request to the offices of the Department of Insurance at 700 W. State Street, Third Floor, Boise, Idaho, and also providing a copy to the undersigned at the same address.

If you fail to submit a timely written response to the allegations and request for hearing, a final order will be entered imposing the relief described above after twenty-one (21) days from the issuance of this Verified Complaint.

DATED this  $10^{\circ}$  day of October, 2019.

STATE OF IDAHO OFFICE OF ATTORNEY GENERAL By: EDITH L. PACILLO

Lead Deputy Attorney General Attorney for the Department of Insurance

#### VERIFICATION

STATE OF IDAHO ) : ss. County of Ada )

LISA TORDJMAN, for the Department of Insurance, State of Idaho, being first duly sworn, deposes and says:

I have read the foregoing Verified Complaint and Notice of Right to Hearing and know the contents thereof, and the same are true to the best of my knowledge and belief and based on the records of the Department.

DATED this / day of Aber , 2019.

CLISA TORDJMAN

Supervisor, Producer Licensing Idaho Department of Insurance

day of <u>Ctober</u>, 2019. SUBSCRIBED AND SWORN to before me this //



ublic for Idah

Notary Public for Idano My commission expires on  $\frac{7}{24}$ 

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this  $\cancel{10^{12}}$  day of October, 2019, I caused a true and correct copy of the foregoing VERIFIED COMPLAINT AND NOTICE OF RIGHT TO HEARING to be served upon the following by the designated means:

David John Jackson 4 Biltmore Court Lake in the Hills, IL 60156-4495	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
David John Jackson David J. Jackson & Company, LLC 755 McArdle Drive, Suite A Crystal Lake, IL 60014-1717	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
AIU Insurance Company 175 Water Street, 24 <sup>th</sup> Floor New York, NY 10038	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
American Home Insurance Company 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
Citizens Insurance Company of America 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
The Hanover Insurance Company of America 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
The Hanover Insurance Company 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
Hartford Fire Insurance Company One Hartford Plaza Hartford, CT 06155-0001	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>

•

Hudson Insurance Company 100 William Street, Floor 5 New York, NY 10038-5044	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
Illinois National Insurance Co. 300 South Riverdale Plaza, Suite 2100 Chicago, IL 60606-6613	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
The Insurance Company of the State of Pennsylvania 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038-4976	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
Lexon Insurance Company 10002 Shelbyville Road, Ste. 100 Louisville, KY 40223-2979	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
Massachusetts Bay Insurance Company 440 Lincoln Street Worcester, MA 01653-0002	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
National Union Fire Insurance Company of Pittsburgh, PA 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
New Hampshire Insurance Company 175 Water Street, 18 <sup>th</sup> Floor New York, NY 10038-4976	<ul> <li>☐ first class mail</li> <li>☐ certified mail</li> <li>☐ hand delivery</li> <li>☐ email</li> </ul>
	Mandy Ary