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Department of Insurance State of Idaho

Attorneys for the Department of Insurance

#### BEFORE THE DIRECTOR OF THE DEPARTMENT OF INSURANCE

#### STATE OF IDAHO

IDAHO DEPARTMENT OF INSURANCE,

Docket No. 18-4140-22

Complainant,

STIPULATION AND FINAL ORDER

VS.

THOMAS A. MULLIGAN, an individual holding Idaho Non-Resident Producer License No. 406792 and Idaho Non-Resident Surplus Lines Broker License No. 448563,

Respondent.

COME NOW the staff of the Idaho Department of Insurance ("Department") and THOMAS A. MULLIGAN ("MULLIGAN") and do hereby agree and stipulate as follows:

## **FINDINGS OF FACT**

1. MULLIGAN is a licensed insurance producer in the state of Idaho, holding Non-Resident Producer License No. 406792, which license is due to expire on November 30, 2022, and Non-Resident Surplus Lines Broker License No. 448563, which license is due to expire on November 30, 2022. MULLIGAN is subject to the provisions of title 41, Idaho Code, and to the

rules of the Idaho Department of Insurance promulgated thereunder.

- 2. The Director of the Department ("Director") has jurisdiction over MULLIGAN and the subject matter herein pursuant to provisions of Idaho's Producer Licensing Act, Idaho Code §§ 41-1001 *et seq.*, as well as the Idaho Insurance Code, Idaho Code §§ 41-101 *et seq.*
- 3. On August 2, 2022, the Department filed a Verified Complaint and Notice of Right to Hearing (hereinafter "Verified Complaint"), seeking revocation of MULLIGAN's producer licenses and imposition of fines.
- 4. Among the allegations in the Verified Complaint were that MULLIGAN failed to file a report of surplus lines business for the year 2021.

### **CONCLUSIONS OF LAW**

- 5. Idaho Code § 41-1016(1) provides that the Director of the Department may impose an administrative penalty of up to \$1,000, and suspend, revoke, or refuse to issue an insurance license for certain enumerated violations.
- 6. Idaho Code § 41-1016(1)(b) gives cause for the imposition of a penalty and action against a producer for "[v]iolating any provision of title 41, Idaho Code, department rule, subpoena or order of the director or of another state's insurance director."
- 7. IDAPA 18.06.06.012 provides that by March 1st of each year, each surplus lines broker will file an annual report of surplus line business transacted during the previous calendar year on an approved form.
- 8. Idaho Code § 41-1230 provides that if any broker fails to file his annual report prior to the first day of April after the tax is due, the broker shall be liable for a fine of twenty-five dollars (\$25.00) for each day of delinquency commencing with the second day of April, 2022.
- 9. Idaho Code § 41-117 makes clear that each instance of violation may be treated as a separate offense.

10. The parties agree that this matter may be brought to a close by a negotiated and stipulated settlement and entry of this Stipulation and Final Order.

### **AGREEMENT**

- 11. Based upon the foregoing, MULLIGAN and the Department stipulate and agree as follows:
  - a. MULLIGAN certifies that he did not conduct any surplus lines business in Idaho
     in 2021 or in 2022;
  - MULLIGAN voluntarily surrenders Idaho Non-Resident Surplus Lines Broker License No. 448563;
  - c. MULLIGAN is fined in the amount of \$25.00 for each day between April 2, 2022, and the date of the Order; and
  - d. The entire amount of the fine is suspended, to be payable upon MULLIGAN's application for a new Idaho surplus lines broker license.
- 12. By entering into this Stipulation, MULLIGAN knowingly and voluntarily waives any rights he would otherwise have to notice and a hearing at which he may be represented by counsel, present evidence, and examine witnesses. The parties hereto further waive their right of reconsideration, appeal, and other rights as set forth in title 67, chapter 52, Idaho Code, including the right to submit this matter for review by a court of competent jurisdiction.
- 13. The parties agree that the terms of this Stipulation and Final Order are appropriate and proper under the circumstances referenced herein.
- 14. MULLIGAN acknowledges that he has read this Stipulation and Final Order and understands its contents; that he has been given the opportunity to discuss this Stipulation and Final Order with independent legal counsel of his choosing; and that he has entered into this Stipulation knowingly, voluntarily, and with full knowledge of any rights he may be waiving

thereby.

15. MULLIGAN acknowledges that this is an administrative action that may be required to be reported on license applications and license renewal forms and disclosed to other

agencies through which MULLIGAN holds a license.

16. This Stipulation is subject to approval by the Director or the Director's designee,

and shall become effective and binding upon the Department and MULLIGAN upon such

approval. Should the Director decline to approve this Stipulation and Final Order, the Department

and MULLIGAN shall retain all of their rights, claims and/or defenses, and any factual and/or

legal admissions made by MULLIGAN herein shall be withdrawn.

17. This Stipulation constitutes the full and final resolution of all matters addressed

herein, and the Department agrees that, subject to the Director's approval described above, the

Department shall seek no further civil or administrative sanctions for the violations alleged in the

Verified Complaint, Docket No. 18-4140-22, subject to the agreement set forth in Paragraph 11

above.

18. MULLIGAN agrees that, upon execution of this Stipulation and Final Order, no

subsequent action or assertion shall be maintained or pursued in any manner asserting the

invalidity of this Stipulation and Final Order and its provisions.

19. This Stipulation and Final Order embodies the entire agreement between the

Department and MULLIGAN, and there are no agreements, understandings, representations, or

warranties that are not expressly set forth herein.

20. Upon the Director's entry of the Final Order approving this stipulation, this

Stipulation and Final Order shall be a public record under the Idaho Public Records Act.

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day of August, 2022. AGREED this THOMAS A. MULLIGAN

AGREED this \_\_\_\_\_\_ day of August, 2022.

STATE OF IDAHO DEPARTMENT OF INSURANCE

Fiscal Officer

Approved as to Form:

STATE OF IDAHO OFFICE OF THE ATTORNEY GENERAL

Michael Witry

Deputy Attorney General

Attorney for the Department of Insurance

### **FINAL ORDER**

The parties hereto, namely the Idaho Department of Insurance and THOMAS A. MULLIGAN ("MULLIGAN") having entered into the foregoing Stipulation, and the form of the order having been approved, the Director, having reviewed the same, does hereby find that there is a factual basis for entry of a Final Order herein as stated in the Stipulation.

NOW, THEREFORE, based on the foregoing and in consideration of the premises,

IT IS HEREBY ORDERED that the foregoing Stipulation is approved and is incorporated herein as if set forth in full and made a part hereof;

IT IS FURTHER ORDERED that Idaho Non-Resident Surplus Lines Broker License No. 448563 issued to MULLIGAN is hereby SURRENDERED;

IT IS FURTHER ORDERED that MULLIGAN is fined in the amount of \$25.00 for each day between April 2, 2022, and the date of this Order;

IT IS FURTHER ORDERED that the entire amount of the fine is suspended, to be payable upon MULLIGAN's application for a new Idaho surplus lines broker license.

DATED this \_\_\_\_ day of August, 2022.

STATE OF IDAHO DEPARTMENT OF INSURANCE

DEAN L. CAMERON

Director

## NOTICE REGARDING REPORTABLE PROCEEDINGS

The foregoing is considered a reportable administrative proceeding. As such, it is a public record and is public information that may be disclosed to other states and reported to companies for which you are actively appointed. This information will be reported to the National Association of Insurance Commissioners (NAIC) and will appear in the online searchable database of the Idaho Department of Insurance. You should be aware that this proceeding must be disclosed on any insurance license application and must be reported to any and all states in which you hold an insurance license.

# CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of August, 2022, I caused a true and correct copy of the STIPULATION AND FINAL ORDER to be served upon the following parties by the method(s) indicated below:

Thomas A. Mulligan CT TRANSPORTATION INSURANCE SRV. PO Box 906 Farmingdale, NJ 07727-0906	<ul> <li>☑ First Class Mail</li> <li>☐ Certified Mail</li> <li>☐ Hand Delivery</li> <li>☐ Facsimile</li> <li>☑ Email: jmahan@coast-ins.com msimon@coast-ins.com</li> </ul>
Thomas A. Mulligan 325 Adelphia Road Farmingdale, NJ 07727-3528	<ul> <li>☑ First Class Mail</li> <li>☐ Certified Mail</li> <li>☐ Hand Delivery</li> <li>☐ Facsimile</li> <li>☑ Email: <a href="mailto:thomasmulligan@outlook.com">thomasmulligan@outlook.com</a></li> </ul>
Karl T. Klein Deputy Attorney General Idaho Department of Insurance 700 W. State St., 3 <sup>rd</sup> Floor PO Box 83720 Boise, ID 83720-0043	<ul> <li>☐ First Class Mail</li> <li>☐ Certified Mail</li> <li>☐ Hand Delivery</li> <li>☐ Facsimile</li> <li>☒ Email: karl.klein@doi.idaho.gov</li> </ul>
Michael Witry Deputy Attorney General Idaho Department of Insurance 700 W. State St., 3 <sup>rd</sup> Floor PO Box 83720 Boise, ID 83720-0043  Counsel for Department of Insurance	<ul> <li>□ First Class Mail</li> <li>□ Certified Mail</li> <li>□ Hand Delivery</li> <li>□ Facsimile</li> <li>⋈ Email: michael.witry@doi.idaho.gov</li> </ul>